



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 5  
77 WEST JACKSON BOULEVARD  
CHICAGO, IL 60604-3590

FEB 29 2016

REPLY TO THE ATTENTION OF:

**CERTIFIED MAIL**  
**RETURN RECEIPT REQUESTED**

Dale Drachenberg  
Vice president of Risk Management  
Grand River Distribution, LLC  
c/o Coral Didion  
Didion Milling  
520 Hartwig Boulevard  
P.O. Box 400  
Johnson Creek, Wisconsin 53038

Re: Grand River Distribution, LLC – Markesan, Wisconsin Facility  
Consent Agreement and Final Order – Docket No: **CWA-05-2016-0006**

Dear Mr. Drachenberg:

Enclosed please find a fully executed Consent Agreement and Final Order (CAFO) in resolution of the above case. This document was filed with the Regional Hearing Clerk on

*February 29, 2016.*

The civil penalty in the amount of \$45,000 is to be paid in the manner prescribed in paragraphs 19 through 24. Please be certain to reference your check and transmittal letter with docket number CWA-05-2016-0006. Your payment is due by March 30, 2016.

Please feel free to contact Joseph Ulfing at (312) 353-8205 if you have any questions regarding the enclosed document. Please direct any legal questions to Robert M. Peachey, Associate Regional Counsel, at (312) 353-4510. Thank you for your assistance in resolving this matter.

Sincerely,

M. Cecilia Moore, Chief  
Enforcement and Compliance Branch

Enclosure

**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 5**

<b>In the Matter of:</b>	)	<b>Docket No. CWA-05-2016-0006</b>
	)	
<b>Grand River Distribution, LLC</b>	)	<b>Proceeding to Assess a Class II Civil</b>
<b>N1881 County Road A</b>	)	<b>Penalty under Section 311(b)(6)(B)(ii) of</b>
<b>Markesan, Wisconsin,</b>	)	<b>the Clean Water Act, 33 U.S.C.</b>
	)	<b>§ 1321(b)(6)(B)(ii)</b>
<b>Respondent.</b>	)	
_____	)	



**Consent Agreement and Final Order**

**Preliminary Statement**

1. This is an administrative action commenced and concluded under Section 311(b)(6)(B)(ii) of the Clean Water Act (Act), 33 U.S.C. § 1321(b)(6)(B)(ii), as amended by the Oil Pollution Act of 1990, and Sections 22.13(b) and 22.18(b)(2) and (3) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules), as codified at 40 C.F.R. § 22.13(b) and 22.18(b)(2) and (3).
2. The Complainant is, by lawful delegation, the Director of the Superfund Division, United States Environmental Protection Agency, Region 5 (EPA).
3. The Respondent is Grand River Distribution, LLC (“Respondent” or “GRD”), a corporation doing business in the State of Wisconsin.
4. Where the parties agree to settle one or more causes of action before the filing of a complaint, the administrative action may be commenced and concluded simultaneously by the issuance of a consent agreement and final order (CAFO). *See* 40 C.F.R. § 22.13(b).
5. The parties agree that settling this action without the filing of a complaint or the adjudication of any issue of fact or law is in their interest and in the public interest.

6. Respondent consents to the assessment of the civil penalty specified in this CAFO and to the terms of the CAFO.

**Jurisdiction and Waiver of Right to Hearing**

7. Respondent admits the jurisdictional allegations in this CAFO and neither admits nor denies the factual allegations in this CAFO.

8. Respondent waives any and all remedies, claims for relief, and otherwise available rights to judicial or administrative review that Respondent may have with respect to any issue of fact or law set forth in this CAFO, including its right to request a hearing under Section 311(b)(6)(B)(ii) of the Act, 33 U.S.C. § 1321(b)(6)(B)(ii), and 40 C.F.R. § 22.15(c), its right to seek federal judicial review of the CAFO pursuant to Chapter 7 of the Administrative Procedure Act, 5 U.S.C. §§ 701-706, any right to contest the allegations in this CAFO, and its right to appeal this CAFO. Respondent also consents to the issuance of this CAFO without further adjudication.

**Statutory and Regulatory Background**

9. Section 311(b)(3) of the Act, 33 U.S.C. § 1321(b)(3), prohibits the discharge of oil into or upon the navigable waters of the United States or adjoining shorelines in such quantities that have been determined may be harmful to the public health or welfare or the environment of the United States.

10. 40 C.F.R. § 110.3 specifies the quantity of oil that has been determined may be harmful to the public health or welfare or environment of the United States. The quantity of oil includes discharges of oil that cause a film or a sheen upon or discoloration of the surface of the water or adjoining shorelines.

11. Section 311(b)(6)(B)(ii) of the Act, 33 U.S.C. § 1321(b)(6)(B)(ii), and 40 C.F.R. § 19.4 authorize EPA to assess a civil penalty of up to \$16,000 per day for violations of Section 311(b)(3) of the Act that occurred after December 6, 2013 (up to a maximum of \$187,500).

**Factual Allegations and Alleged Violations**

12. GRD is a “person” within the meaning of Sections 311(a)(7) and 502(5) of the Act, 33 U.S.C. §§ 1321(a)(7) and 1362(5).

13. GRD owns and operates a facility (the “facility”) at N1881 County Road A in Markesan, Wisconsin, which engages in repackaging of vegetable oil. The facility is an “onshore facility” within the meaning of Section 311(a)(10) of the Act, 33 U.S.C. § 1321(a)(10).

14. GRD is an “owner or operator” within the meaning of Section 311(a)(6) of the Act, 33 U.S.C. § 1321(a)(6), of an onshore bulk oil storage facility located at the facility in Markesan, Wisconsin.

15. The Grand River is a navigable water of the United States as defined in Section 502(7) of the Act, 33 U.S.C. § 1362(7), and 40 C.F.R. § 110.1.

16. On June 3, 2015, GRD released approximately 4,710 gallons of soybean oil from the facility. The oil flowed from a pump at the facility, travelled overland, and discharged to the waters of the Grand River and its adjoining shorelines.

17. The oil caused a film or sheen upon or discoloration of the surface of the Grand River and its adjoining shorelines.

18. The discharge of oil on June 3, 2015 from the facility into or upon the Grand River and its adjoining shorelines in a quantity that has been determined may be harmful to the

public health or welfare or the environment of the United States is a violation of Section 311(b)(3) of the Act, 33 U.S.C. § 1321(b)(3).

**Civil Penalty**

19. Based on an analysis of the factors set forth in Section 311(b)(8) of the Act, 33 U.S.C. § 1321(b)(8), and in the Civil Penalty Policy for Section 311(b)(3) and Section 311(j) of the Clean Water Act, taking into account the facts of this case and information submitted by Respondent, including actions that Respondent has taken to prevent future discharges, Complainant has determined that an appropriate civil penalty to settle this action is \$45,000. Respondent agrees to pay this amount as a civil penalty.

21. Within 30 days after the effective date of this CAFO, Respondent shall pay a \$45,000 civil penalty by cashier's or certified check, or by electronic funds transfer (ETF). If paying by check, Respondent shall submit a cashier's or certified check, payable to "Environmental Protection Agency," and bearing the notation "OSLTF – 311" and the docket number of this case. If the Respondent sends payment by check, the payment shall be addressed to:

U.S. Environmental Protection Agency  
Fines and Penalties  
Cincinnati Finance Center  
P.O. Box 979077  
St. Louis, Missouri 63197-9000

If paying by EFT Respondent shall transfer \$45,000 to:

Federal Reserve Bank of NY  
ABA 021030004  
Account 68010727  
33 Liberty Street  
New York, New York 10045

Field Tag 4200 of the EFT message shall read “D 68010727 Environmental Protection Agency.”

22. This civil penalty is not deductible for federal tax purposes.

23. The Respondent shall submit copies of the check (or, in the case of an EFT transfer, copies of the EFT confirmation) to the following persons:

Regional Hearing Clerk (E-19J)  
U.S. EPA, Region 5  
77 West Jackson Blvd.  
Chicago, Illinois 60604

Joseph Ulfig, P.E. (SC-5J)  
Chemical Emergency Preparedness  
and Prevention Section  
United States Environmental Protection Agency  
Region 5  
77 West Jackson Blvd.  
Chicago, Illinois 60604

Robert M. Peachey  
Associate Regional Counsel (C-14J)  
United States Environmental Protection Agency  
Region 5  
77 West Jackson Blvd.  
Chicago, Illinois 60604

24. Failure by Respondent to pay timely this civil penalty may subject Respondent to a civil action to collect any unpaid portion of the assessed penalty, plus interest, attorney’s fees, costs, and an additional quarterly nonpayment penalty pursuant to Section 311(b)(6)(H) of the Act, 33 U.S.C. § 1321(b)(6)(H). In any such collection action, the validity, amount, and appropriateness of the penalty agreed to herein shall not be subject to review.

### **General Provisions**

25. This CAFO resolves only Respondent's liability for federal civil penalties for the violations alleged in this CAFO.

26. This CAFO does not affect the rights of the Administrator or the United States to pursue applicable injunctive or other equitable relief or criminal sanctions for any other violations of law not alleged in this CAFO.

27. This CAFO does not affect Respondent's responsibility to comply with the Act and any other applicable federal, state and local laws.

28. Compliance with this CAFO shall not be a defense to any action subsequently commenced pursuant to federal laws and regulations administered by the EPA.

29. Respondent certifies that it has addressed the violations alleged in this CAFO and is now in compliance with Section 311 of the Act, 33 U.S.C. § 1321, and its implementing regulations.

30. This CAFO is a "final order" for purposes of 40 C.F.R. § 22.31 and the August 1998 CWA Penalty Policy.

31. The CAFO shall be binding upon Respondent and Respondent's officers, directors, agents, servants, employees, and successors or assigns.

32. The CAFO does not constitute a waiver, suspension, or modification of the requirements of Section 311 of the Act, 33 U.S.C. § 1321, or any regulations promulgated thereunder.

33. If Respondent fails to comply with this CAFO, Respondent waives any rights it may possess in law or equity to challenge the authority of the EPA to bring a civil action in the

appropriate United States District Court to compel compliance with this CAFO and/or seek an additional penalty for non-compliance with the CAFO.

34. Each party shall bear its own costs and attorney's fees in connection with the action resolved by this CAFO.

35. EPA has provided a thirty day opportunity for public notice and comment on this proposed CAFO pursuant to Section 311(b)(6)(C)(i) of the Act, 33 U.S.C. § 1321(b)(6)(C)(i), and 40 C.F.R. § 22.45(b).

36. Complainant reserves the right, pursuant to 40 C.F.R. § 22.45(c)(4)(iii), to withdraw this CAFO within 15 days of receipt of a Commenter's petition requesting, pursuant to 40 C.F.R. § 22.45(c)(4)(ii), that the Regional Administrator set aside the CAFO on the basis of material evidence not considered.

37. The undersigned representative of each Party to this CAFO certifies that he or she is duly authorized by the Party he or she represents to enter into the terms and bind that Party to them.

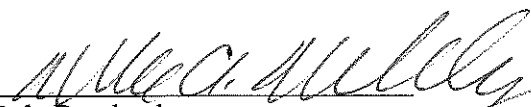
38. This CAFO shall become effective on the date it is filed with the Regional Hearing Clerk, Region 5.



**In the Matter of: Grand River Distribution, LLC**

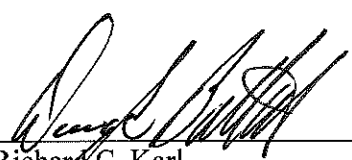
**Grand River Distribution, LLC, Respondent**

Date: 12/16/15

  
\_\_\_\_\_  
Dale Drachenberg  
Vice President of Risk Management  
Grand River Distribution, LLC

**U.S. Environmental Protection Agency, Complainant**

Date: 1/7/2016

  
\_\_\_\_\_  
*for* Richard C. Karl  
Director  
Superfund Division  
U.S. Environmental Protection Agency  
Region 5

**In the Matter of: Grand River Distribution, LLC – CAFO**

**Docket No. CWA-05-2016-0006**



**FINAL ORDER**

This Consent Agreement and Final Order, as agreed to by the parties, shall become effective immediately upon filing with the Regional Hearing Clerk. This Final Order concludes this proceeding pursuant to 40 C.F.R. §§ 22.18 and 22.31. IT IS SO ORDERED.

Date: 2/28/16

A handwritten signature in blue ink that reads "Robert A. Kaplan".

Robert A. Kaplan  
Acting Regional Administrator  
U.S. Environmental Protection Agency  
Region 5

In the matter of: **Grand River Distribution, LLC**  
Docket No. CWA-05-2016-0006

**CERTIFICATION OF SERVICE**

I hereby certify that I have this day served a true and correct copy of the forgoing *Consent Agreement and Final Order*, in the Matter of Grand River Distribution, LLC, on the parties listed below in the manner indicated:

Copy by Certified Mail  
Return-receipt:

Grand River Distribution, LLC  
c/o Charles V. Sweeney  
Axley Brynelson, LLP  
2 East Mifflin Street, Suite 200  
Madison, Wisconsin 53703

Copy by E-mail to  
Attorney for Complainant:

Robert M. Peachey  
[peachey.robert@epa.gov](mailto:peachey.robert@epa.gov)

Copy by E-mail to  
Regional Judicial Officer:

Ann Coyle  
[coyle.ann@epa.gov](mailto:coyle.ann@epa.gov)

Dated: February 29, 2016 

LaDawn Whitehead, Regional Hearing Clerk  
United States Environmental Protection Agency, Region 5  
77 West Jackson Boulevard  
Chicago, Illinois 60604  
(312) 886-3713